## IN THE UNITED STATES DISTRICT COURT FOR THE WESTERN DISTRICT OF MISSOURI WESTERN DIVISION

KAREN TURNER,	)
Plaintiff,	)
v.	) No. 05-0948-CV-W-FJG -SSA
JO ANNE B. BARNHART, Commissioner of Social Security,	) ) )
Defendant.	)

## ORDER

This is a proceeding under Titles II and XVI of the Social Security Act, in which plaintiff requested review of the Commissioner's decision denying her application for disability benefits. Plaintiff's claims were denied initially. On July 18, 2005, an administrative law judge (ALJ) held a hearing on plaintiff's claims, after which he found that Plaintiff was not under a "disability," as defined in the Act. On September 12, 2005, the Appeals Council of the Social Security Administration denied plaintiff's request for review. Thus, the ALJ's decision stands as the final decision of the Commissioner. Plaintiff's appeal is before the Court on Plaintiff's motion for judgment (Doc. No. 7). Defendant, in her response, moves to reverse and remand this matter (Doc. No. 10). The facts and arguments are presented in the parties' briefs and will not be repeated here.

Section 205(g) of the Social Security Act, 42 U.S.C. § 405(g), provides for judicial

<sup>&</sup>lt;sup>1</sup>Defendant states that after review of the above-captioned case, agency counsel requested the Appeals Council of the Social Security Administration reconsider the Commissioner's decision, and upon review, the Appeals Council determined that remand was appropriate for further consideration of plaintiff's claim. Plaintiff has filed no response to this motion.

review of a "final decision" of the Commissioner of the Social Security Administration under Title II. Section 1631(c)(3) of the Act, 42 U.S.C. § 1383(c)(3), provides for judicial review to the same extent as the Commissioner's final determination under section 205. Judicial review of the Commissioner's final decision under 42 U.S.C. § 405(g) (1994) is limited to whether there exists substantial evidence in the record as a whole to support the decision of the Commissioner. Siemers v. Shalala, 47 F.3d 299, 301 (8<sup>th</sup> Cir. 1995). This determination requires review of the entire record, including both evidence in support of, and in opposition to, the Commissioner's decision. Fountain v. Railroad Retirement Bd., 88 F.3d 528, 530 (8<sup>th</sup> Cir. 1996). The Court's role, however, is not to re-weigh the evidence or try the issues de novo. Craig v. Chater, 943 F. Supp. 1184, 1188 (W.D. Mo. 1996) (citing McClees v. Shalala, 2 F.3d 301, 302 (8<sup>th</sup> Cir. 1994)). When supported by substantial evidence, the Commissioner's findings are conclusive and must be affirmed. Richardson v. Perales, 402 U.S. 389, 401 (1971).

Substantial evidence is more that a mere scintilla but less than preponderance. It means such evidence that a reasonable mind would accept as adequate to support a conclusion. <u>Johnson v. Chater</u>, 108 F.3d 178, 179 (8<sup>th</sup> Cir. 1997), <u>citations omitted</u>. The substantial evidence standard, however, presupposes a zone of choice within which the decision makers can go either way, without interference by the courts. <u>Clarke v. Bowen</u>, 843 F.2d 271, 272-73 (8<sup>th</sup> Cir. 1988). "[A]n administration decision is not subject to reversal merely because substantial evidence would have supported an opposite decision." <u>Id.</u> Hence, "if it is possible to draw two inconsistent positions from the evidence and one of those positions represents the agency's finding, we must affirm the decision." <u>Roe v. Chater</u>, 92 F.3d 672, 672 (8<sup>th</sup> Cir. 1996) (quoting <u>Robinson v. Sullivan</u>, 956 F.2d 836, 838

(8<sup>th</sup> Cir. 1992)).

An individual claiming disability benefits has the burden of proving he or she is unable to return to the type of work in which he or she was formerly engaged due to a medically determinable physical or mental impairment that has lasted or can be expected to last for a continuous period of not less than twelve months. 42 U.S.C. § 423(d) (1) (A). If the claimant succeeds, the burden of production shifts to the commissioner to establish that plaintiff can perform some other type of substantial gainful activity in the national economy. See Young v. Apfel, 221 F.3d 1065, 1069, n. 5 (8<sup>th</sup> Cir. 2000); see also, 68 Fed. Reg. 51,153 - 51,163 (August 26, 2003); 20 C.F.R. § 404.1560(c)(2).

The Court has reviewed the parties' briefs and the record. In this case, the Court cannot find substantial evidence on the record to support the secretary's decision. Specifically, the Court agrees with plaintiff, agency counsel and the Appeals Council that remand for further consideration is appropriate in this case. Furthermore, defendant details that the following actions will be undertaken upon remand of the case:

Upon receipt of the Court's remand order, the Appeals Council will remand this case to the administrative law judge (ALJ), who will be directed to reevaluate the credibility of Plaintiff's subjective complaints based on all of the relevant evidence of record, pursuant to 20 C.F.R. §§ 404.1529 and 416.929, and Social Security Ruling (SSR) 96-7p; reassess Plaintiff's mental impairment and include appropriate mental limitations in the residual functional capacity (RFC) finding; assess Plaintiff's RFC for the entire relevant time-period; and, if the case proceeds to step-five of the sequential evaluation process and vocational expert testimony is elicited, include appropriate mental limitations in the hypothetical question posed to the vocational expert.

See Doc. No. 10, pp 1-2.

Therefore, it is **ORDERED** that (1) plaintiff's motion for judgment (Doc. No. 7), and (2) defendant's motion to reverse and remand (Doc. No. 10) are **GRANTED**. The decision

of the Secretary is reversed and this case is remanded pursuant to 42 U.S.C. § 405(g)(4) for further proceedings consistent with this Order.

## IT IS SO ORDERED.

Dated: April 17, 2006 Kansas City, Missouri /S/FERNANDO J. GAITAN JR. Fernando J. Gaitan Jr. United States District Judge